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	RP-10	SNP-00	SP-00	SR-00	SS-00	STR-01	TRSE-00
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O 120116Z MAY 94  
 FM USMISSION USUN NEW YORK  
 TO SECSTATE WASHDC IMMEDIATE 6399  
 INFO WHITEHOUSE WASHDC IMMEDIATE  
 AMEMBASSY ADDIS ABABA PRIORITY  
 JOINT STAFF WASHDC PRIORITY  
 AMEMBASSY CAIRO PRIORITY  
 AMEMBASSY NAIROBI PRIORITY  
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 UN SECURITY COUNCIL COLLECTIVE PRIORITY  
 AMEMBASSY ACCRA  
 USCINCEUR VAIHINGEN GE

C O N F I D E N T I A L SECTION 01 OF 04 USUN NEW YORK 002015

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 WHITEHOUSE PASS NSC FOR D. CLARK, S. RICE AND D. STEINBERG;  
 JOINT STAFF FOR CHAIRMAN, DIR JS, J3;  
 SECDEF FOR OSD/ISA

E.O.12356: DECL:OADR  
 TAGS: MARR, PREF, PHUM, EAID, PREL, MOPS, UNSC, RW  
 SUBJECT: RWANDA: SC WANTS PROTECTION FOR DISPLACED  
 PERSONS

REF: A) NSC/USUN FAX 5/10, B) PRETORIA 6682

UNITED STATES DEPARTMENT OF STATE  
 REVIEW AUTHORITY: JOHN L MILLS  
 DATE/CASE ID: 05 NOV 2008 200103014

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY: SC WILL DISCUSS A DRAFT RESOLUTION STRENGTHENING THE UN PRESENCE IN RWANDA MAY 12. TEXT IS BELOW. ALL AGREE THE EMPHASIS SHOULD BE ON HUMANITARIAN ACTIVITIES. MANY COUNCIL MEMBERS ARE INTERESTED IN THE U.S. IDEA OF SETTING UP PROTECTIVE ZONES ALONG THE RWANDAN BORDER. UN SECRETARIAT POINTED OUT THAT THE LARGEST NUMBER OF DISPLACED AT GREATEST RISK ARE IN KIGALI. A SECRETARIAT NON-PAPER WAS CIRCULATED MAY 10 SPELLING OUT A PLAN TO SEND 5,500 TROOPS TO RWANDA. END SUMMARY.

3. THE SYG HAS RESPONDED TO THE SC PRESIDENT'S LETTER OF FRIDAY, MAY 6, AND PRODUCED A NON-PAPER WITH A CONTINGENCY PLAN FOR RWANDA MAY 10 (FAXED TO DEPT). THE PLAN CALLS FOR 5,500 TROOPS, TO BE DEPLOYED IN KIGALI AND IN OTHER AREAS WHERE DISPLACED ARE AT RISK. THE TASKS WOULD BE LARGELY HUMANITARIAN, INCLUDING ENSURING THE SAFETY OF DISPLACED PERSONS AND HUMANITARIAN

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PAGE 03 USUN N 02015 01 OF 04 120125Z CONVOYS. THE SYG SPECIFIES THE MANDATE WOULD NOT ENVISAGE ENFORCEMENT ACTIONS. THE MISSION WOULD GET UNDER WAY EVEN BEFORE A CEASEFIRE WAS IN PLACE, AND THE AIRPORT WOULD BE A "NEUTRAL ZONE".

4. WHILE THIS PLAN HAS MUCH IN COMMON WITH THE IDEA PRESENTED BY VP GORE TO BOUTROS-GHALI (THE SO-CALLED "OPTION 2" BEING DISCUSSED IN WASHINGTON), THE SYG'S PLAN HAS SEVERAL FLAWS. THERE ARE NOT ENOUGH WELL-EQUIPPED TROOPS IN AFRICA TO MEET THE NEED FOR 2 MECHANIZED BATTALIONS AND 3 MOTORIZED BATTALIONS. THE LOGISTICS OF FLYING NOT ONLY THE TROOPS, BUT ALSO THE APPROXIMATELY 150 APC'S THEY WOULD REQUIRE, INTO THE AREA IS A DAUNTING TASK. RWANDA IS LAND-LOCKED. WE UNDERSTAND THAT THIS EQUIPMENT COULD NOT BE CARRIED ON C-130'S, BUT LARGER C-5'S WOULD BE NEEDED. SINCE ONLY THE U.S. COULD PROVIDE THIS SCALE OF AIRLIFT, IT WOULD BE HELPFUL TO KNOW IF THE USG WOULD AGREE TO SUCH A LARGE UNDERTAKING. ADDITIONALLY, THE RPF HAVE SAID THEY WILL NOT ACCEPT SUCH A LARGE FORCE (SEE SEPTEL).

4. IN THE COUNCIL'S MAY 11 DISCUSSION OF THE SYG'S CONTINGENCY PLAN, AMB ALBRIGHT USED TALKING POINTS IDENTICAL TO THOSE USED BY VICE PRESIDENT GORE (REFS A

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AND B) IN HIS DISCUSSIONS OF RWANDA WITH THE UN SYG AND OAU SYG IN SOUTH AFRICA. THERE WAS A GOOD DEAL OF POSITIVE INTEREST IN THE IDEA OF SETTING UP PROTECTIVE ZONES ALONG THE RWANDAN BORDERS. THE RUSSIANS AND UK HAD BEEN INSTRUCTED TO TAKE VERY SIMILAR POSITIONS TO OURS. THE FRENCH AGREE WITH THE SYG'S PROPOSAL, BUT ARE PREPARED TO CONSIDER THE U.S. IDEA AS THE START OF A  
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PHASED OPERATION.

5. IN RESPONSE TO AMB. ALBRIGHT'S EXPLANATION OF THE RESERVATIONS WE HAVE ABOUT USING KIGALI AIRPORT, UN MILITARY ADVISER GENERAL BARIL MAINTAINED THAT THE DISPLACED PERSONS AT GREATEST RISK WERE THE 14,000 STILL UNDER UN PROTECTION IN KIGALI. FORCE COMMANDER GEN. DALLAIRE IS ANXIOUS TO PROTECT THEM, AS WELL AS THE DISPLACED ALONG THE BORDERS. GEN. BARIL INDICATED THAT GEN. DALLAIRE IS EXPLORING WHETHER OTHER AIRSTRIPS IN RWANDA MIGHT BE SUITABLE FOR DEPLOYMENT. HE IS ALSO CONSIDERING BRINGING RESUPPLIES FROM KAMPALA, UGANDA, SINCE THE ROADS ARE GOOD.

6. GEN. BARIL ALSO REPLIED TO AMB. ALBRIGHT'S SUGGESTION

THAT THE OPERATION WOULD NEED "ROBUST RULES OF ENGAGEMENT". HE EXPLAINED THAT THERE COULD BE NO FLEXIBILITY ON THE RULES REGARDING "MINIMUM USE OF FORCE". HOWEVER, THERE COULD BE FLEXIBILITY ON THE INTERPRETATION OF "SELF-DEFENSE". THE CONCEPT OF "SELF-DEFENSE" CAN INCLUDE DEFENSE OF THE OPERATION'S

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SUBJECT: RWANDA: SC WANTS PROTECTION FOR DISPLACED  
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MANDATE, IN THE FACE OF A THREAT. BARIL MADE THE POINT  
THAT THE SOLDIER OUTSIDE THE HOTEL MILLES COLLINES IN  
KIGALI WAS INSTRUCTED ALONG THOSE LINES.

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7. SC PRESIDENT GAMbari CIRCULATED A NEW DRAFT, COMBINING THE ELEMENTS OF BOTH THE NEW ZEALAND DRAFT AND THE NAM DRAFT OF 5/6. COUNCIL WILL MEET AGAIN THURSDAY AFTERNOON, MAY 12 FOR MORE DISCUSSIONS. A WORKING GROUP WILL CONVENE FRIDAY MORNING, MAY 13, TO REFINE THE LANGUAGE OF THE DRAFT RESOLUTION.

8. BEGIN TEXT OF DRAFT RESOLUTION:

THE SECURITY COUNCIL,

REAFFIRMING ALL ITS PREVIOUS RESOLUTIONS ON THE SITUATION IN RWANDA, IN PARTICULAR ITS RESOLUTION 872 (1993) OF 5 OCTOBER 1993 BY WHICH IT ESTABLISHED THE UNITED NATIONS ASSISTANCE MISSION FOR RWANDA (UNAMIR), ITS RESOLUTION 909 (1994) OF 5 APRIL 1994 WHICH EXTENDED THE MANDATE OF UNAMIR UNTIL 29 JULY, 1994, AND ITS RESOLUTION 912 (1994) OF 21 APRIL 1994 BY WHICH IT

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ADJUSTED THE MANDATE OF UNAMIR;

RECALLING ITS STATEMENT OF 7 APRIL 1994 (S/PRST/1994/16) WHICH INTER ALIA, REAFFIRMED THE IMPORTANCE OF THE ARUSHA PEACE AGREEMENT TO THE PEACEFUL RESOLUTION OF THE CONFLICT IN RWANDA, AND THE NECESSITY FOR ALL PARTIES TO RE-COMMIT THEMSELVES TO ITS FULL IMPLEMENTATION;

RECALLING ALSO ITS STATEMENT OF 30 APRIL 1994 (S/PRST/1994/16) BY WHICH IT STRONGLY CONDEMNED THE ONGOING VIOLENCE IN RWANDA AND DEMANDED AN IMMEDIATE END TO THE MINDLESS CARNAGE;

CONCERNED THAT THE SITUATION IN RWANDA WHICH HAS RESULTED IN THE DEATH OF THOUSANDS OF INNOCENT CIVILIANS, INCLUDING WOMEN AND CHILDREN, THE INTERNATIONAL DISPLACEMENT OF A SIGNIFICANT NUMBER OF THE RWANDAN POPULATION, AND THE MASSIVE EXODUS OF REFUGEES TO NEIGHBOURING COUNTRIES, CONSTITUTES A HUMANITARIAN CRISIS OF ENORMOUS PROPORTION;

EXPRESSING ONCE AGAIN ITS ALARM AT CONTINUING REPORTS OF WIDESPREAD AND FLAGRANT VIOLATIONS OF INTERNATIONAL HUMANITARIAN LAW IN RWANDA;

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MINDFUL OF ITS ABHORRENCE OF THE CRIME OF GENOCIDE  
PUNISHABLE UNDER INTERNATIONAL LAW;

UNDERLING THE URGENT NEED FOR COORDINATED INTERNATIONAL ACTION TO HELP RESTORE PEACE IN RWANDA, AND ALLEVIATE THE SUFFERING OF THE RWANDAN PEOPLE, AND IN THIS

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CONNECTION WELCOMING COOPERATION BETWEEN THE UNITED NATIONS AND THE ORGANIZATIONS OF AFRICAN UNITY (OAU) AS WELL AS WITH LEADERS OF THE REGION, ESPECIALLY THE FACILITATOR OF THE ARUSHA PEACE PROCESS;

HAVING CONSIDERED THE LETTERS OF THE SECRETARY-GENERAL DATED 29 APRIL 1994 (S/1994/518), AND 3 MAY 1994 (S/1994/530);  
DETERMINING THAT THE SITUATION IN RWANDA CONSTITUTES A THREAT TO INTERNATIONAL PEACE AND SECURITY IN THE REGION;

RECOGNIZING THAT THE PEOPLE OF RWANDA BEAR ULTIMATE RESPONSIBILITY FOR NATIONAL RECONCILIATION AND RECONSTRUCTION OF THEIR OWN COUNTRY;

- 1. STRONGLY URGES ALL PARTIES TO THE CONFLICT TO IMMEDIATELY CEASE HOSTILITIES AND AGREE TO A CEASE-FIRE;
- 2. REAFFIRMS ITS COMMITMENT TO PRESERVE THE UNITY AND TERRITORIAL INTEGRITY OF RWANDA;
- 3. STRESSES ITS CONVICTION THAT THE ARUSHA PEACE

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AGREEMENT CONSTITUTES A VIABLE FRAMEWORK FOR THE  
RESOLUTION OF THE CONFLICT IN RWANDA, AND IN THIS  
CONNECTION URGES ALL PARTIES TO COMMENCE POLITICAL  
DIALOGUE ;

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-- 4. DECIDES THAT UNAMLR.S MANDATE UNDER RESOLUTION 912(1994) SHALL BE ADJUSTED AS FOLLOWS:

-- A. TO ACT AS INTERMEDIARY BETWEEN THE PARTIES IN AN ATTEMPT TO SECURE THEIR AGREEMENT TO A CEASE-FIRE;

-- B. TO MONITOR OBSERVANCE OF ANY CEASE-FIRE AGREEMENT;

-- C. TO ASSIST IN ADVANCING THE PEACE PROCESS WITHIN THE FRAMEWORK OF THE ARUSHA PEACE AGREEMENT;

-- D. TO MONITOR AND REPORT ON DEVELOPMENTS IN RWANDA;

-- 5. ALSO DECIDES THAT UNAMIR.S MANDATE SHALL ALSO INCLUDE THE FOLLOWING RESPONSIBILITIES

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-- A. SECURITY

-- 1. ASSURE SAFE CONDITIONS FOR DISPLACED AND OTHER PERSONS IN NEED, INCLUDING REFUGEES (MOSTLY FROM BURUNDI) WHO HAVE SOUGHT ASYLUM IN RWANDA;

-- 2. PROVIDE SECURITY TO HUMANITARIAN ASSISTANCE ACTIVITIES;

-- 3. PROVIDE ESCORT TO CONVOYS;

-- 4. PROVIDE SECURITY TO UN INSTALLATIONS;

-- 5. ASSURE CONTROL OF VITAL GEOGRAPHIC FEATURES;

-- 6. MONITOR BORDER CROSSING POINTS AS OPERATIONALLY REQUIRED;

-- 7. MONITOR DEPLOYMENT OF THE PARTIES IN CONFLICT IN ORDER TO ENSURE EFFECTIVE CONDUCT OF UNAMIR-A OPERATIONS.

-- B. HUMANITARIAN ASSISTANCE

-- 1. ASSIST IN THE ESTABLISHMENT AND MAINTENANCE OF SECURE AREAS FOR THE SAFE SUPPORT OF THOSE IN NEED;

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-- 2. ESTABLISH ACCESS TO THOSE IN NEED;  
-- 3. PROVIDE SUPPORT FOR THE PROVISION OF FOOD,  
WATER, MEDICAL SERVICES, SHELTER AND OTHER RELIEF TO  
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THOSE IN NEED;

-- 4. PROVIDE ASSISTANCE WITH DEMINING;  
-- 5. PROVIDE ASSISTANCE FOR THE REHABILITATION OF  
ESSENTIAL FACILITIES AND SERVICES.

-- C. LIAISON

-- 1. STRENGTHEN LIAISON BETWEEN UNAMIR-A AND ALL  
PARTIES;  
-- 2. SUPPORT LIAISON ARRANGEMENTS WITH HUMANITARIAN  
AGENCIES;  
-- 3. ASSIST IN THE COLLATION OF INFORMATION RELATING  
TO VIOLATIONS OF INTERNATIONAL, HUMANITARIAN LAW.  
-- 6. AUTHORIZES AN EXPANSION OF THE UNAMIR FORCE  
LEVEL TO 5500 TROOPS AND URGES THE DEPLOYMENT OF THAT  
FORCE IN THE SHORTEST POSSIBLE TIME;  
-- 7. ENCOURAGES THE SECRETARY-GENERAL TO ACCELERATE

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HIS EFFORTS, IN CONJUNCTION WITH THE SECRETARY-GENERAL  
OF THE ORGANIZATION OF AFRICAN UNITY MEMBER STATES AND  
OTHER MEMBERS OF THE UNITED NATIONS FOR THE NECESSARY  
PERSONNEL TO ACCOMPLISH THE URGENT DEPLOYMENT OF THE  
EXPANDED UNAMIR;

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-- 8. REQUESTS MEMBER STATES TO OFFER THE SECRETARY-GENERAL URGENTLY, LOGISTICAL SUPPORT CAPABILITY FOR QUICK DEPLOYMENT OF THE UNAMIR EXPANDED FORCE LEVEL AND ITS SUPPORT IN THE FIELD;

-- 9. COMMENDS THE EFFORTS OF STATES, UNITED NATIONS AGENCIES AND NON-GOVERNMENTAL ORGANIZATIONS WHICH HAVE PROVIDED HUMANITARIAN AND OTHER ASSISTANCE, ENCOURAGES THEM TO CONTINUE AND INCREASE SUCH ASSISTANCE, AND URGES OTHERS TO PROVIDE SUCH ASSISTANCE;

-- 10. ALSO COMMENDS THE EFFORTS OF THE ORGANIZATION OF AFRICAN UNITY AND ITS AGENCIES, AS WELL AS THOSE OF THE TANZANIAN FACILITATOR, IN PROVIDING DIPLOMATIC, POLITICAL, HUMANITARIAN SUPPORT FOR THE IMPLEMENTATION OF THE RELEVANT RESOLUTIONS OF THE COUNCIL;

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-- 11. CALLS UPON ALL STATES TO REFRAIN FROM PROVIDING ARMS OR ANY MILITARY ASSISTANCE TO THE PARTIES IN CONFLICT, AND STATES ITS WILLINGNESS TO CONSIDER PROMPTLY THE APPLICATION OF AN ARMS EMBARGO ON RWANDA AND DECIDES THAT ALL STATES SHALL IMMEDIATELY TAKE MEASURES WITH A VIEW TO PROHIBITING THE SUPPLY OF ARMS AND RELATED MATERIAL TO ANY OF THE PARTIES IN RWANDA; THAT ALL STATES SHALL PREVENT THE SALE OR SUPPLY TO RWANDA BY THEIR NATIONALS OR FROM THEIR TERRITORIES OR USING THE FLAG VESSELS OR AIRCRAFTS, OF ARMS AND RELATED MATERIAL OF ALL TYPES, INCLUDING WEAPONS AND AMMUNITION, MILITARY VEHICLES AND EQUIPMENT, PARAMILITARY POLICE EQUIPMENT AND SPARE PARTS;

-- 12. FURTHER CALLS UPON ALL STATES, AND INTERNATIONAL ORGANIZATIONS, TO ACT STRICTLY IN ACCORDANCE WITH THE PROVISIONS OF THE PRESENT RESOLUTION, NOTWITHSTANDING THE EXISTENCE OF ANY RIGHTS OR OBLIGATIONS CONFERRED OR IMPOSED BY ANY INTERNATIONAL AGREEMENT OR ANY CONTRACT ENTERED INTO OR ANY LICENSE OR PERMIT GRANTED PRIOR TO THE DATE OF THE ADOPTION OF THIS RESOLUTION;

-- 13. REQUESTS THE SECRETARY-GENERAL TO PRESENT A REPORT, NOT LATER THAN 31 JULY 1994, ON POSSIBLE OPTIONS FOR INTERNATIONAL PROSECUTION OF PERSONS RESPONSIBLE FOR GENOCIDE OR OTHER SERIOUS VIOLATIONS OF INTERNATIONAL LAW COMMITTED IN RWANDA SINCE THE OUTBREAK OF CURRENT

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HOSTILITIES;

-- 15. INVITES THE SECRETARY-GENERAL AND HIS SPECIAL  
REPRESENTATIVE, IN COORDINATION WITH THE ORGANIZATION OF  
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AFRICAN UNITY AND COUNTRIES IN THE REGION, TO CONTINUE  
THE  
IR EFFORTS TO ACHIEVE A POLITICAL SETTLEMENT IN  
RWANDA WITHIN THE FRAMEWORK OF THE ARUSHA PEACE  
AGREEMENT;

-- 16. DECIDES TO REMAIN ACTIVELY SEIZED OF THE MATTER;

END TEXT.  
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